Independence of Supreme Audit Institutions (SAIs)

Supreme Audit Institutions help their respective governments to improve performance, enhance transparency, ensure accountability, maintain credibility, fight corruption, promote public trust, and foster the efficient and effective receipt and use of public resources for the value and benefits of their citizens. Supreme Audit Institutions also make an essential contribution to the success of the United Nations 2030 Agenda and the Sustainable Development Goals.

Independent SAIs are essential and valuable

for the international community and the community of donors

as they promote

• good governance, better public management and a transparent, accountable and responsible use of public funds
• the rule of law, integrity, economic growth, social justice and equity
• enhanced performance of the public sector
• fight against corruption, waste and inefficiency
• successful implementation of the United Nations 2030 Agenda through reviewing and following-up on the implementation of the SDGs

for the citizens

as they contribute to

• strengthening parliamentary scrutiny and democracy through holding governments to account
• strengthening the trustworthiness and effectiveness of the public sector
• the country’s stability and economic growth
• improving public service delivery
• deterring fraud in public administration

for the United Nations

as they raise awareness for

• the fact that SAIs can accomplish their tasks objectively and effectively only if they are independent of the audited entity and protected against outside influence governments
• the important role of SAIs in promoting the efficiency, accountability, effectiveness and transparency of public administration – factors that are also conducive to the achievement of the SDGs
Challenges to SAI independence

The Global Stocktaking Report is a triannual stocktaking of the performance and capacities of SAIs

Legal status

- 52% of SAIs report that they have a legal framework in place that fully protects their independence

Operational independence / publication of reports

- 50% of SAIs publish at least 80% of their audit reports (70% in 2014)
- As many as 27% of SAIs do not publish any audit reports at all (15% in 2014)
- 10% of SAIs have no freedom to publish reports and 31% of SAIs face restrictions in publishing
- 30% of SAIs are not in a position to obtain timely, unconstrained and free access to information
- 48% of countries do not hold any public hearings to review their SAIs’ audit reports

Financial independence

- In the case of 54% of SAIs the budget process is overseen by the SAI’s auditees and not by legislature
- 64% of SAIs reported an interference by the executive in the budget process (41% in 2014)
INTOSAI Initiatives to foster SAI independence

INTOSAI has been an ardent advocate of SAI independence. The following lists the numerous measures taken by the organization to promote and raise awareness for this issue:

- Adoption of the Lima Declaration of Guidelines on Auditing Precepts (1977)
- Adoption of the Mexico Declaration on the Independence of Supreme Audit Institutions (2007) laying out eight basic pillars of SAI independence
- Organization of the 17th UN/INTOSAI Seminar on “The Independence of Supreme Audit Institutions” (2007)
- Groundbreaking achievement of the repeated support by the United Nations, in particular via the General Assembly Resolutions A/66/209 (2011) and A/69/228 (2014)
- Preparation and dissemination of the folder on SAI independence among the INTOSAI member states containing the 8 pillars of independence as laid down in the Mexico Declaration and the UN General Assembly Resolution A/66/209
- Independence Program of the INTOSAI Development Initiative to support SAIs in achieving greater independence while taking into account that independence is an evolving construct and a continuous work stream for a SAI
- The Strategic Plan of INTOSAI 2017-2022 defines SAI independence as one of its strategic priorities: “advocating for and supporting the independence of SAIs”
- In April 2018, the General Secretariat of INTOSAI informed UN Under-Secretary-General Liu Zhenmin about the findings of the IDI Global SAI Stocktaking Report; the UN promised follow-up actions on this matter
- In February 2019 the INTOSAI Secretary General and INTOSAI Donor Cooperation Chair and Vice-Chair informed the World Bank President on the important role of independent SAIs. The World Bank expressed its support to take up fostering independent SAIs in the international development agenda of the Donor Community. The World Bank representatives were also intrigued by the efforts of SAIs in implementing the SDGs